

Department of Defense DIRECTIVE

NUMBER 5100.27

December 29, 1964

ASD(I&L)

SUBJECT: Delineation of International Logistic Responsibilities

References: (a) <u>DoD Directive 5100.1</u>, "Functions of the Department of Defense and its Major Components," December 31, 1958

- (b) <u>DoD Directive 5105.20</u>, "Defense Representative, North Atlantic and Mediterranean Areas, and Defense Advisor, U.S. Regional Organization," May 24, 1962
- (c) <u>DoD Directive 5118.3</u>, "Assistant Secretary of Defense (Comptroller)," December 8, 1962
- (d) DoD Directive 5126.22, "Assistant Secretary of Defense (Installations and logistics)," January 30, 1961
- (e) DoD Directive 5129.1, "Director of Defense Research and Engineering," February 10, 1959
- (f) DoD Directive 5158.1, "Organization of the Joint Chiefs of Staff and Relationships with the Office of the Secretary of Defense," December 30, 1958
- (g) DoD Directive 5132.2, "Assistant Secretary of Defense (International Security Affairs)," May 20, 1961
- (h) DoD Directive 5132.3, "Department of Defense Policy and Responsibilities Relating to the Military Assistance Program," July 8, 1963
- (i) DoD Directive 5120.27, "Assistant Secretary of Defense (Manpower)," June 7, 1963
- (j) <u>DoD Directive 5105.22</u>, "Defense Supply Agency (DSA)," November 6, 1961
- (k) DoD Directive 5100.27, "DoD Organization for International logistics," April 27, 1962 (hereby canceled)

1. PURPOSE

This Directive:

- 1.1. Amends references by expanding on existing Department of Defense international security and logistic responsibility assignments and functions, and by assigning specific international logistic responsibilities.
- 1.2. Emphasizes and clarifies the coordination responsibilities of DoD Components to assure effective and efficient fulfillment of international logistic plans and programs.

2. DEFINITION

As used in this Directive:

- 2.1. "Logistics," in the most comprehensive sense, includes:
- 2.1.1. Design and development, acquisition, storage, transportation, distribution, maintenance, evacuation and disposition of materiel;
 - 2.1.2. Transportation, evacuation and hospitalization of personnel;
- 2.1.3. Acquisition or construction, maintenance, operation, and disposition of facilities;
 - 2.1.4. Acquisition or provision of services; and
 - 2.1.5. Collection and assessment of and reporting logistic data.
 - 2.2. "International logistics" also includes:
- 2.2.1. Provision of logistic support (major end items, other materiel and services) to, or receiving logistic support from, one or more foreign governments, international organizations, or military forces, with or without reimbursement.
- 2.2.2. Development of plans and actions related to the intermeshing of a significant element, activity, or component of the military logistic systems or procedures of the U.S. with those of one or more foreign governments, international organizations, or military forces on a temporary or permanent basis.
 - 2.2.3. Development of plans and actions related to the utilization of U.S.

logistic policies, systems, and/or procedures to meet requirements of one or more foreign governments, international organizations, or forces.

2.2.4. Logistic activities specifically related to the Military Assistance Program (MAP) as authorized in the Foreign Assistance Act. This Directive supplements and does not set aside the authority, direction and relationships pertaining to the Military Assistance Program (MAP) as set forth in references (g) and (h).

3. RESPONSIBILITIES AND FUNCTIONS

Subject to the direction, authority and control of the Secretary of Defense, responsibilities and functions with respect to international logistics are assigned as set forth below. In carrying out international logistic responsibilities and functions, each DoD Component will make full use of established capabilities of the other DoD Components in order to eliminate unnecessary duplication of DoD functions and facilities.

- 3.1. The Assistant Secretary of Defense (International Security Affairs), in addition to carrying out international security responsibilities assigned by references (g) and (h), shall:
- 3.1.1. Have primary responsibility for international logistic negotiations with foreign governments and international organizations.
- 3.1.2. Provide policy guidance to DoD Components with respect to the international political-military and foreign economic aspects of international logistics, including:
- 3.1.2.1. Advising the Joint Chiefs of Staff on the information required for the development and analysis of international security policies; and
- 3.1.2.2. Reviewing and analyzing international logistic information to determine implications for international policy development and implementation.
- 3.1.3. Develop and coordinate DoD positions for the negotation of agreements and arrangements with foreign governments and international organizations. This will include:
- 3.1.3.1. Planning for negotiations with foreign Ministries of Defense in such areas as coordinated production, cooperative supply and maintenance systems,

and foreign exchange compensation agreements;

- 3.1.3.2. Marshalling and applying U.S. bargaining leverage for such negotiations; and
- 3.1.3.3. Establishing and maintaining communications with foreign governments using appropriate channels for negotiating U.S. objectives.
- 3.1.4. Provide policy guidance, within his area of functional responsibility, to DoD representatives on U.S. missions and to international organizations and conferences.
- 3.1.5. Develop and coordinate DoD plans and programs for the export of military materiel and services to friendly foreign nations to the end that foreign purchases from U.S. Government or industry will be maximized, subject to considerations of over-all national policy.
- 3.1.6. Assist the Assistant Secretary of Defense (Installations and Logistics), as necessary, in the implementation of international logistic agreements and arrangements.
- 3.2. The Assistant Secretary of Defense (Installations and logistics), in accordance with the provisions of reference (d) and this Directive, shall:
- 3.2.1. Have primary responsibility, except in the R&D area, for logistic policies, plans and procedures necessary to the implementation of international logistic agreements and arrangements made with foreign governments and international organizations.
- 3.2.2. On a selected basis, provide policy guidance within his area of functional responsibility to DoD representatives on U.S. missions and to international organizations and conferences designed to implement international logistic agreements and arrangements.
- 3.2.3. Assist the Assistant Secretary of Defense (International Security Affairs), as necessary, in the negotiation of arrangements and agreements with foreign governments in the field of International Logistics.
- 3.2.4. Monitor the system of priorities and allocations for materiel and services involved in international logistics in order to ensure that appropriate urgencies are accorded competing friendly foreign and U.S. demands for materiel.

- 3.2.5. Seek opportunities for improving the efficiency and effectiveness of logistic functions through arrangements with foreign governments, and recommend to the Assistant Secretary of Defense (International Security Affairs), U.S. positions for possible future negotiations with foreign governments and international organizations.
- 3.2.6. Maintain selected data, as appropriate, in areas considered of critical importance to U.S. and allied logistic requirements.
- 3.2.7. Provide policy guidance on international logistics to DoD components to ensure compatibility among DoD logistic systems and with DoD logistic policies, plans and programs.
- 3.2.8. Evaluate international logistic requirements and capabilities in cooperation with ASD(ISA), the JCS organization, and the Military Departments.
- 3.2.9. Provide guidance to the Military Departments in the correlation of Department of Defense procurement, retention, overhaul programs, and production base requirements, with potential allied forces demands on U.S. resources.
- 3.2.10. Identify, consider and recommend, in cooperation with JCS, the ASD(ISA), the ASD(Comptroller) and the Military Departments, alternative logistic actions which could be undertaken or planned in advance to increase readiness and shorten response time, with particular reference to emergency logistic support for contingency operations of both the U.S. and its allies.
- 3.2.11. Provide guidance, in collaboration with the Assistant Secretary of Defense (Comptroller), to DoD Components on pricing U.S. military services and equipment supplied to allies, and on cost sharing for multicountry production and procurement arrangements.
- 3.3. The Director of Defense Research and Engineering, in accordance with the provisions of reference (e) and this Directive, shall:
- 3.3.1. Have primary responsibility for the negotiation of basic policy agreements in the field of R&D with foreign governments and international organizations, and shall monitor the implementation of them.
- 3.3.2. Advise the ASD(ISA) and the ASD(I&L) when end items resulting from U.S. R&D projects are "ready" for production and sale to foreign governments.

- 3.3.3. Provide the U.S. industry with information and guidance for conducting R&D discussions with foreign governments and international organizations.
- 3.3.4. Provide advice and guidance to ASD(ISA) on the technical implications of furnishing information to foreign governments and international organizations relative to national policy and security.
- 3.3.5. Monitor the Data Exchange Program providing for the release of technical R&D information to foreign governments and international organizations.
 - 3.4. The Assistant Secretary of Defense (Comptroller) shall:
- 3.4.1. Develop, recommend and execute measures to minimize the financial requirements for programs participated in and administered by the Department of Defense, including requirements for foreign exchange expenditures.
- 3.4.2. Assist the ASD(ISA) in providing DoD representation and financial guidance in discussions preliminary to or as part of international logistic negotiations.
- 3.4.3. Provide advice and guidance to the ASD(I&L) with respect to pricing policies for U.S. military service and equipment supplied to allies, and on cost sharing for multi-country production, procurement and cooperative logistic arrangements.
- 3.5. Other Officials of the Office of the Secretary of Defense (Assistant Secretaries of Defense (Administration), (Manpower) and (Public Affairs); General Counsel of the DoD; and Assistants to the Secretary of Defense) shall provide advice and recommendations, as appropriate, for consideration in international logistic matters.
- 3.6. The Defense Representative, North Atlantic and Mediterranean Areas, and Defense Advisor, U.S. Regional Organization, as the principal civilian representative of the Secretary of Defense in Europe, Middle East (including Saudi Arabia, Pakistan), and North Africa, in accordance with the provisions of reference (b), and this Directive shall:
- 3.6.1. Coordinate U.S. defense activities with embassy and other government officials, and meet with foreign officials in this capacity to assist in cooperative logistic matters.
 - 3.6.2. Coordinate European field activities relating to cooperative logistics.

- 3.6.3. Act as the principal field agency in the areas of production and infrastructure and in these areas provide guidance to MAAGs and Missions and be responsible for detailed negotiation in cooperation with them, in accordance with arrangements made with the Commander-in-Chief, U.S. European Command (CINCEUR).
- 3.6.4. Maintain close coordination with USCINCEUR, Commander-in-Chief, Atlantic Command, and Commander-in-Chief, U.S. Strike Command, on international logistic matters.
- 3.7. The Secretaries of the Military Departments or their designees shall participate fully in developing and executing international logistic programs under policy guidance of appropriate elements of the Office of the Secretary of Defense and the Joint Chiefs of Staff, by:
- 3.7.1. Initiating action to foster doctrine and concepts mutually acceptable to foreign countries and within the U.S. Armed Forces, in order to develop the harmonization of and greater commonality in weapons and logistics support structure.
- 3.7.2. Participating in the development, prosecution of negotiations and implementation of agreements with foreign governments related to all aspects of international logistics.
- 3.7.3. Integrating international logistics considerations with all current planning, programing and budgeting, as appropriate, so that there is a realistic reflection of total requirements to support military commitments.
- 3.7.4. Assuming responsibility for the development, conduct of negotiations and implementation of agreements on specific projects, as appropriate, within established policies.
- 3.7.5. Providing data, assistance, advice and recommendations, as appropriate.
- 3.8. The Defense Supply Agency will participate, as necessary, in the development and execution of international logistic programs which, as determined by the OSD and the JCS, require DSA implementation. Participation will include:
- 3.8.1. Assisting the Military Departments in developing and prosecuting negotiations with foreign governments when DSA facilities or services will be required

in implementation of resultant agreements.

- 3.8.2. Assuming responsibility for developing and conducting negotiations, and implementing agreements on specific projects within established policies.
- 3.8.3. Providing data, assistance, advice and recommendations, as appropriate.
- 3.8.4. Implementing approved logistic programs in accordance with policies of and direction from the Secretary of Defense.
- 3.9. The Joint Chiefs of Staff Organization, in carrying out international logistic responsibilities assigned by reference (a), shall:
- 3.9.1. Provide military advice and recommend military positions to be considered in international logistic matters.
- 3.9.2. Serve as the focal point for the flow of allied logistic data to OSD in respect to that information available only through Commanders of Unified Commands, and for the accumulation and evaluation of allied logistic data related to specific contingency plans and operations.
- 3.9.3. Evaluate data to determine the logistic readiness of the U.S. and allied forces of each unified command area to accomplish assigned missions.
- 3.9.4. Review qualitative and quantitative requirements on a selected basis for U.S. and allied forces, analyze trends, and determine general and specific deficiencies in the logistic readiness of forces by combined theater, taking cognizance of logistic requirements as determined by international agencies supported by the United States.
- 3.9.5. Recommend measures to correct specific materiel deficiencies and to provide for cooperative logistic arrangements wherever improved support or reduced cost may be obtained.
- 3.9.6. Recommend actions to standardize logistic organization, doctrine and equipment.
- 3.9.7. Recommend priorities for the fulfillment of logistic requirements of U.S. and allied forces.

- 3.10. <u>Commanders of Unified and Specified Commands</u>, as directed by the Joint Chiefs of Staff, shall:
- 3.10.1. Provide guidance to Military Assistance Advisory Groups in the supporting role of obtaining international logistic information and making assessments.
 - 3.10.2. Collect, assess and advise on:
 - 3.10.2.1. Critical shortages, immediate and projected;
 - 3.10.2.2. Cooperative logistic systems, both planned and in existence;
 - 3.10.2.3. Qualitative capabilities of U.S. and allied forces; and
- 3.10.2.4. Critical deficiencies in logistic support systems in the areas of transportation, storage, maintenance and training.
- 3.10.3. Report existing host country capabilities for providing to U.S. and allied forces with common materiel items, services and facilities.
- 3.10.4. Assess on a continuing basis the logistic capability of U.S. and allied forces to carry out cold, limited and general war plans as related to capabilities under approved Regional Defense Organizational plans and U.S. (possibly supported by allied) plans, for situations inapplicable to the Regional Defense Organizations.
- 3.10.5. Coordinate with Defense Representative, North Atlantic and Mediterranean Areas (prior to and during negotiations at Ministry of Defense (MOD) level), negotiations affecting his geographic areas of responsibility.
- 3.10.6. Provide representation and input at MOD-level discussions and negotiations.
- 3.10.7. Participate with ASD(I&L) and the JCS, in the search for opportunities for improving the efficiency and effectiveness of logistic functions, and in implementing logistic arrangements with friendly foreign governments and international organizations.
- 3.11. The Chiefs of Military Assistance Advisory Groups and Missions, as directed by the Unified Commanders, and in accordance with the provision of reference (h), shall:

- 3.11.1. Provide advice on host country logistic resources that could be shared with U.S. or other allied country forces.
- 3.11.2. Provide information on available production capability for key weapons and items for possible use to meet needs of U.S. and other allies.
- 3.11.3. Collect, correlate and report status of and requirements for selected key weapons systems, material and their support in the armed forces of the host country and the host country's plans for remedying shortages and deficiencies.
- 3.11.4. Collect, correlate and report data on common materiel items and services that host country could provide to U.S. and allied forces, and conversely, that the U.S. could provide the host country.
- 3.11.5. Maintain current information and report on host government's measures and plans to improve logistic readiness of its forces.
 - 3.11.6. Observe and report on the logistic readiness of host country forces.
- 3.11.7. Encourage the development of country supported programs consistent with U.S. objectives.
- 3.11.8. Provide the focal point within the country for cooperative logistic support arrangements as directed.
- 3.11.9. In cooperation with other DoD Components, seek ways to improve the efficiency and effectiveness of logistic functions through arrangements with foreign governments.
 - 3.11.10. Participate in implementation of international logistic arrangements.
 - 3.11.11. Conduct negotiations on specific logistic and export sales matters.

4. RELATIONSHIPS

The channel of communication with Unified and Specified Commands on all international logistic matters shall remain directly between those commands, the Joint Chiefs of Staff, and the Secretary of Defense. On specific international logistic matters of primary concern to the Military Departments and OSD, particularly those involving participation by Component Commands, direct communication between the

Secretaries of the Military Departments and the Principal Staff Assistants to the Secretary of Defense, and the Component Commands is authorized. Appropriate coordination will be effected by all elements concerned. The above channels supplement authority already provided for in references (g) and (h).

5. CANCELLATION

Reference (k) is hereby canceled.

6. <u>EFFECTIVE DATE</u>

This Directive is effective upon publication.

Deputy Secretary of Defense